CHAPTER 325	
COURTS	

HOUSE BILL 07-1057

BY REPRESENTATIVE(S) Stafford, Jahn, Solano, Butcher, Carroll T., Casso, Gibbs, Green, Hicks, Labuda, Madden, Pommer, Rice, Todd, and Frangas;

also SENATOR(S) Windels, Kester, Takis, Bacon, Boyd, Groff, Keller, Sandoval, Shaffer, Tochtrop, and Williams.

## AN ACT

CONCERNING DEMONSTRATION PROGRAMS FOR INTEGRATED SYSTEMS OF CARE FAMILY ADVOCACY PROGRAMS FOR MENTAL HEALTH JUVENILE JUSTICE POPULATIONS, AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Be it enacted by the General Assembly of the State of Colorado:

**SECTION 1.** Title 26, Colorado Revised Statutes, is amended BY THE ADDITION OF A NEW ARTICLE to read:

## **ARTICLE 22**

Integrated System of Care
Family Advocacy Demonstration Programs for
Mental Health Juvenile Justice Populations

- **26-22-101.** Legislative declaration. (1) The General assembly hereby finds and declares that:
- (a) COLORADO FAMILIES AND YOUTH HAVE DIFFICULTIES NAVIGATING THE MENTAL HEALTH, PHYSICAL HEALTH, SUBSTANCE ABUSE, DEVELOPMENTAL DISABILITIES, EDUCATION, JUVENILE JUSTICE, CHILD WELFARE, AND OTHER STATE AND LOCAL SYSTEMS THAT ARE COMPOUNDED WHEN THE YOUTH HAS A MENTAL ILLNESS OR CO-OCCURRING DISORDER;
- (b) Preliminary research demonstrates that family advocates increase family and youth satisfaction, improve family participation, and improve services to help youth and families succeed and achieve positive outcomes. One preliminary study in Colorado found that the wide array of useful characteristics and valued roles performed by family

Capital letters indicate new material added to existing statutes; dashes through words indicate deletions from existing statutes and such material not part of act.

ADVOCATES, REGARDLESS OF WHERE THEY ARE LOCATED INSTITUTIONALLY, PROVIDED EVIDENCE FOR CONTINUING AND EXPANDING THE USE OF FAMILY ADVOCATES IN SYSTEMS OF CARE.

- (c) Input from families, youth, and state and local community agency representatives in Colorado demonstrates that family advocates help families get the services and support they need and want, help families to better navigate complex state and local systems, improve family and youth outcomes, and help disengaged families and youth to become engaged families and youth;
- (d) STATE AND LOCAL AGENCIES AND SYSTEMS NEED TO DEVELOP MORE STRENGTHS-BASED, FAMILY-CENTERED, INDIVIDUALIZED, CULTURALLY COMPETENT, AND COLLABORATIVE APPROACHES THAT BETTER MEET THE NEEDS OF FAMILIES AND YOUTH:
- (e) A FAMILY ADVOCATE HELPS STATE AND LOCAL AGENCIES AND SYSTEMS ADOPT MORE STRENGTHS-BASED-TARGETED PROGRAMS, POLICIES, AND SERVICES TO BETTER MEET THE NEEDS OF FAMILIES AND THEIR YOUTH WITH MENTAL ILLNESS OR CO-OCCURRING DISORDERS AND IMPROVE OUTCOMES FOR ALL, INCLUDING FAMILIES, YOUTH, AND THE AGENCIES THEY UTILIZE;
- (f) There is a need to demonstrate the success of family advocates in helping agencies and systems in Colorado to better meet the needs of families and youth and help state and local agencies strengthen programs.
- (2) IT IS THEREFORE IN THE STATE'S BEST INTEREST TO ESTABLISH DEMONSTRATION PROGRAMS FOR SYSTEM OF CARE FAMILY ADVOCATES FOR MENTAL HEALTH JUVENILE JUSTICE POPULATIONS WHO NAVIGATE ACROSS MENTAL HEALTH, PHYSICAL HEALTH, SUBSTANCE ABUSE, DEVELOPMENTAL DISABILITIES, JUVENILE JUSTICE, EDUCATION, CHILD WELFARE, AND OTHER STATE AND LOCAL SYSTEMS TO ENSURE SUSTAINED AND THOUGHTFUL FAMILY PARTICIPATION IN THE PLANNING PROCESSES OF THE CARE FOR THEIR CHILDREN AND YOUTH.
- **26-22-102. Definitions.** AS USED IN THIS ARTICLE UNLESS THE CONTEXT OTHERWISE REQUIRES:
- (1) "CO-OCCURRING DISORDERS" MEANS DISORDERS THAT COMMONLY COINCIDE WITH MENTAL ILLNESS AND MAY INCLUDE, BUT ARE NOT LIMITED TO, SUBSTANCE ABUSE, DEVELOPMENTAL DISABILITIES, FETAL ALCOHOL SYNDROME, AND TRAUMATIC BRAIN INJURY.
- (2) "DEMONSTRATION PROGRAMS" MEANS PROGRAMS THAT ARE INTENDED TO EXEMPLIFY AND DEMONSTRATE EVIDENCE OF THE SUCCESSFUL USE OF FAMILY ADVOCATES IN ASSISTING FAMILIES AND YOUTH WITH MENTAL ILLNESS OR CO-OCCURRING DISORDERS.
- (3) "Division of Criminal Justice" means the division of Criminal Justice created in Section 24-33.5-502, C.R.S., in the department of Public Safety.

(4) "DIVISION OF MENTAL HEALTH" MEANS THE UNIT WITHIN THE DEPARTMENT OF HUMAN SERVICES THAT IS RESPONSIBLE FOR MENTAL HEALTH SERVICES.

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- (5) "FAMILY ADVOCACY COALITION" MEANS A COALITION OF FAMILY ADVOCATES OR FAMILY ADVOCACY ORGANIZATIONS WORKING TO HELP FAMILIES AND YOUTH WITH MENTAL HEALTH PROBLEMS, SUBSTANCE ABUSE, DEVELOPMENTAL DISABILITIES, AND OTHER CO-OCCURRING DISORDERS TO IMPROVE SERVICES AND OUTCOMES FOR YOUTH AND FAMILIES AND TO WORK WITH AND ENHANCE STATE AND LOCAL SYSTEMS.
- (6) "FAMILY ADVOCATE" MEANS AN INDIVIDUAL WHO HAS BEEN TRAINED TO ASSIST FAMILIES IN ACCESSING AND RECEIVING SERVICES AND SUPPORT. FAMILY ADVOCATES ARE USUALLY INDIVIDUALS WHO HAVE RAISED OR CARED FOR CHILDREN AND YOUTH WITH MENTAL HEALTH OR CO-OCCURRING DISORDERS AND HAVE WORKED WITH MULTIPLE AGENCIES AND PROVIDERS, INCLUDING MENTAL HEALTH, PHYSICAL HEALTH, SUBSTANCE ABUSE, JUVENILE JUSTICE, DEVELOPMENTAL DISABILITIES, AND OTHER STATE AND LOCAL SYSTEMS OF CARE.
- (7) "Legislative oversight committee" means the legislative oversight committee for the continuing examination of the treatment of persons with mental illness who are involved in the criminal and juvenile justice systems, created in section 18-1.9-103, C.R.S.
- (8) "PARTNERSHIP" MEANS A RELATIONSHIP BETWEEN A FAMILY ADVOCACY ORGANIZATION AND ANOTHER ENTITY WHEREBY THE FAMILY ADVOCACY ORGANIZATION WORKS DIRECTLY WITH ANOTHER ENTITY FOR OVERSIGHT AND MANAGEMENT OF THE FAMILY ADVOCATE AND FAMILY ADVOCACY DEMONSTRATION PROGRAM, AND THE FAMILY ADVOCACY ORGANIZATION EMPLOYS, SUPERVISES, MENTORS, AND PROVIDES TRAINING TO THE FAMILY ADVOCATE.
- (9) "System of care" means an integrated network of community-based services and support that is organized to meet the challenges of youth with complex needs, including but not limited to the need for substantial services to address areas of developmental, physical, and mental health, substance abuse, child welfare, and education and involvement in or being at risk of involvement with the juvenile justice system. In a system of care, families and youth work in partnership with public and private organizations to build on the strengths of individuals and to address each person's cultural and linguistic needs so services and support are effective.
- (10) "Task force" means the task force for the continuing examination of the treatment of persons with mental illness who are involved in the criminal and juvenile justice systems in Colorado, created in section 18-1.9-104, C.R.S.
- **26-22-103. Demonstration programs established.** There are hereby established demonstration programs for system of care family advocates for mental health juvenile justice populations that shall be implemented and monitored by the division of mental health, with input, cooperation, and support from the division of criminal justice, the task

FORCE, AND FAMILY ADVOCACY COALITIONS.

- **26-22-104. Program scope.** (1) On or before September 1, 2007, the division of mental health, after consultation with family advocacy coalitions, the task force, and the division of criminal justice, shall develop a request for proposals to design demonstration programs for family advocacy programs that:
- (a) FOCUS ON YOUTH WITH MENTAL ILLNESS OR CO-OCCURRING DISORDERS WHO ARE INVOLVED IN OR AT RISK OF INVOLVEMENT WITH THE JUVENILE JUSTICE SYSTEM AND THAT ARE BASED UPON THE FAMILIES' AND YOUTHS' STRENGTHS; AND
- (b) PROVIDE NAVIGATION, CRISIS RESPONSE, INTEGRATED PLANNING, AND DIVERSION FROM THE JUVENILE JUSTICE SYSTEM FOR YOUTH WITH MENTAL ILLNESS OR CO-OCCURRING DISORDERS.
- (2) THE DIVISION OF MENTAL HEALTH SHALL ACCEPT RESPONSES TO THE REQUEST FOR PROPOSALS FROM A PARTNERSHIP BETWEEN A FAMILY ADVOCACY ORGANIZATION AND ANY OF THE FOLLOWING ENTITIES OR INDIVIDUALS THAT OPERATE OR ARE DEVELOPING A FAMILY ADVOCACY PROGRAM:
  - (a) A NONPROFIT ENTITY;
  - (b) A GOVERNMENTAL ENTITY;
  - (c) A TRIBAL GOVERNMENT;
  - (d) AN INDIVIDUAL; OR
  - (e) A GROUP.
- (3) THE RESPONSES TO THE REQUEST FOR PROPOSALS SHALL INCLUDE, BUT NEED NOT BE LIMITED TO, THE FOLLOWING INFORMATION:
- (a) Identification of the Key Stakeholders involved in the demonstration program to ensure consistent data points across all demonstration programs for consistent evaluation, which shall include, a family advocacy organization and at a minimum, representatives of the Juvenile court, the probation department, the district attorney's office, the public defender's office, a school district, the division of youth corrections within the department of human services, a county department of social or human services, a local community mental health center, and a regional behavioral health organization, and may include representatives of a local law enforcement agency, a county public health department, a substance abuse program, a community centered board, a local juvenile services planning committee, and other community partners;
- (b) Plans for identification of the targeted population, which shall include, at a minimum:

- (I) A DESCRIPTION OF THE TARGETED POPULATION AND REGION TO BE SERVED, INCLUDING YOUTH WITH MENTAL ILLNESS OR CO-OCCURRING DISORDERS WHO ARE INVOLVED IN OR AT RISK OF INVOLVEMENT WITH THE JUVENILE JUSTICE SYSTEM AND OTHER STATE AND LOCAL SYSTEMS; AND
- (II) A DESCRIPTION OF THE SPECIFIC POPULATION TO BE SERVED THAT IS FLEXIBLE AND DEFINED BY THE LOCAL COMMUNITY;
  - (c) A PLAN FOR FAMILY ADVOCATES THAT INCLUDES:
  - (I) EXPERIENCE AND HIRING REQUIREMENTS;
  - (II) THE PROVISION OF APPROPRIATE TRAINING; AND
  - (III) A DEFINITION OF ROLES AND RESPONSIBILITIES;
- (d) A PLAN FOR FAMILY ADVOCATE PROGRAM SERVICES FOR TARGETED YOUTH AND THEIR FAMILIES, INCLUDING:
  - (I) STRENGTHS, NEEDS, AND CULTURAL ASSESSMENT;
  - (II) NAVIGATION AND SUPPORT SERVICES;
- (III) EDUCATION PROGRAMS RELATED TO MENTAL ILLNESS, CO-OCCURRING DISORDERS, THE JUVENILE JUSTICE SYSTEM, AND OTHER RELEVANT SYSTEMS;
- (IV) COOPERATIVE TRAINING PROGRAMS FOR FAMILY ADVOCATES AND FOR STAFF, WHERE APPLICABLE, OF MENTAL HEALTH, PHYSICAL HEALTH, SUBSTANCE ABUSE, DEVELOPMENTAL DISABILITIES, EDUCATION, CHILD WELFARE, JUVENILE JUSTICE, AND OTHER STATE AND LOCAL SYSTEMS RELATED TO THE ROLE AND PARTNERSHIP BETWEEN THE FAMILY ADVOCATES AND THE SYSTEMS THAT AFFECT YOUTH AND THEIR FAMILY;
  - (V) INTEGRATED CRISIS RESPONSE SERVICES AND CRISIS PLANNING;
- (VI) ACCESS TO DIVERSION AND OTHER SERVICES TO IMPROVE OUTCOMES FOR YOUTH AND THEIR FAMILIES; AND
  - (VII) OTHER SERVICES AS DETERMINED BY THE LOCAL COMMUNITY;
- (e) A plan for providing the data required by Section 26-22-105(3), plans for a comparison group, and plans for Sustainability; and
- (f) A COMMITMENT TO PARTICIPATE IN THE COST OF THE DEMONSTRATION PROGRAM BY ALLOCATING, AS A GROUP, ANY MONEYS AVAILABLE TO THE ENTITY, BY PROVIDING SERVICES TO THE PROGRAM, OR BY A COMBINATION OF MONEYS AND SERVICES IN AN AMOUNT EQUAL TO TWENTY PERCENT OF THE TOTAL COST NECESSARY TO OPERATE THE PROGRAM.
- (4) On or before November 15, 2007, the division of mental health, after consultation with family advocacy coalitions, the task force, and the

DIVISION OF CRIMINAL JUSTICE, SHALL SELECT THREE DEMONSTRATION PROGRAMS TO DELIVER JUVENILE JUSTICE FAMILY ADVOCACY SERVICES. THE DIVISION OF MENTAL HEALTH SHALL BASE THE SELECTION ON:

- (a) THE PROGRAM'S DEMONSTRATION OF COLLABORATIVE PARTNERSHIPS THAT INTEGRATE FAMILY ADVOCATES INTO THE SYSTEMS OF CARE;
- (b) THE PROGRAM'S ABILITY TO SERVE A SUFFICIENT POPULATION THAT WILL DEMONSTRATE THE SUCCESS OF FAMILY ADVOCACY PROGRAMS; AND
  - (c) ANY OTHER CRITERIA SET BY THE DIVISION OF MENTAL HEALTH.
- (5) TO ENSURE ADEQUATE GEOGRAPHIC DISTRIBUTION, ONE OF THE SELECTED DEMONSTRATION PROGRAMS SHALL OPERATE IN RURAL COMMUNITIES, ONE SHALL OPERATE IN URBAN COMMUNITIES, AND ONE SHALL OPERATE IN SUBURBAN COMMUNITIES.
- (6) THE SELECTED PROGRAMS SHALL PARTICIPATE IN THE COST OF THE DEMONSTRATION PROGRAM BY ALLOCATING, AS A GROUP, ANY MONEYS AVAILABLE TO THE ENTITY, BY PROVIDING SERVICES TO THE PROGRAM, OR BY A COMBINATION OF MONEYS AND SERVICES IN AN AMOUNT EQUAL TO TWENTY PERCENT OF THE TOTAL COST NECESSARY TO OPERATE THE PROGRAM.
- **26-22-105.** Evaluation and reporting. (1) On or before January 1, 2008, the division of mental health shall prepare an initial descriptive report of the selected demonstration programs and provide the report to the legislative oversight committee, the task force, the family advocacy coalition, and the demonstration programs selected pursuant to section 26-22-104 (4).
- (2) THE INITIAL REPORT SHALL INCLUDE, BUT NEED NOT BE LIMITED TO, THE FOLLOWING FACTORS:
- (a) A DESCRIPTION OF THE SELECTED DEMONSTRATION PROGRAMS AND THE ENTITIES WORKING WITH THE PROGRAMS; AND
  - (b) THE NUMBER OF FAMILIES EXPECTED TO BE SERVED.
- (3) EACH SELECTED DEMONSTRATION PROGRAM SHALL REGULARLY FORWARD THE FOLLOWING DATA TO THE DIVISION OF CRIMINAL JUSTICE:
- (a) SYSTEM UTILIZATION OUTCOMES, INCLUDING BUT NOT LIMITED TO AVAILABLE DATA ON SERVICES PROVIDED RELATED TO MENTAL HEALTH, PHYSICAL HEALTH, JUVENILE JUSTICE, DEVELOPMENTAL DISABILITIES, SUBSTANCE ABUSE, CHILD WELFARE, TRAUMATIC BRAIN INJURIES, SCHOOL SERVICES, AND CO-OCCURRING DISORDERS:
- (b) Youth and family outcomes, related to, but not limited to, mental health, substance abuse, developmental disabilities, juvenile justice, and traumatic brain injury issues;

- (c) FAMILY AND YOUTH SATISFACTION AND ASSESSMENT OF FAMILY ADVOCATES;
- (d) PROCESS AND LEADERSHIP OUTCOMES, INCLUDING BUT NOT LIMITED TO MEASURES OF PARTNERSHIPS, SERVICE PROCESSES AND PRACTICES AMONG PARTNERING AGENCIES, LEADERSHIP INDICATORS, AND SHARED RESPONSES TO RESOURCES AND OUTCOMES; AND
- (e) OTHER OUTCOMES, INCLUDING BUT NOT LIMITED TO IDENTIFICATION OF THE COST AVOIDANCE OR COST SAVINGS, IF ANY, ACHIEVED BY THE DEMONSTRATION PROGRAM, THE APPLICABLE OUTCOMES ACHIEVED, THE TRANSITION SERVICES PROVIDED, AND THE SERVICE UTILIZATION TIME FRAMES.
- (4) On or before January 15, 2009, and on or before January 15, 2010, the division of criminal justice shall submit a compilation of the data provided pursuant to subsection (3) of this section, with an executive summary, to the legislative oversight committee, the task force, family advocacy coalitions, and the selected demonstration programs.
- (5) On or before June 1, 2010, the division of criminal justice shall complete a comprehensive evaluation of the selected demonstration programs based on the data provided pursuant to subsection (3) of this section. Prior to preparing the evaluation, the division of criminal justice shall develop with the selected demonstration programs the comparison groups for the evaluation. The evaluation shall include analysis of the comparison groups. The division of criminal justice shall submit a final report, including an executive summary and recommendations, to the task force, the demonstration programs, and family advocacy coalitions for review. The division of criminal justice, the division of mental health, family advocacy coalitions, and the task force shall review the evaluation findings and jointly develop recommendations to be made to the legislative oversight committee.
- (6) Onor before July 1,2010, the legislative oversight committee, after receiving a recommendation from the task force, shall make recommendations to the chairs of the health and human services committees of the house of representatives and the senate, or any successor committees, and the chairs of the judiciary committees of the house of representatives and the senate, or any successor committees, related to continuation or expansion throughout the state of the selected demonstration programs.
- (7) THE DIVISION OF CRIMINAL JUSTICE SHALL COMPLY WITH THE PROVISIONS OF THIS SECTION ONLY IF SUFFICIENT FUNDS ARE APPROPRIATED TO IMPLEMENT THIS SECTION.
- **26-22-106. Repeal of article.** This article is repealed, effective July 1, 2011.
- **SECTION 2.** 25-36-101, Colorado Revised Statutes, as enacted by Senate Bill 07-097, enacted at the First Regular Session of the Sixty-sixth General Assembly, is amended BY THE ADDITION OF A NEW SUBSECTION to read:

- 25-36-101. Short-term grants for innovative health programs grant fund creation. (3) (a) For the 2007-08 fiscal year, of the moneys transferred pursuant to sections 24-22-115(1) (b) and 24-75-1104.5(1.5) (a) (IX) and (1.5) (b), C.R.S., the lesser of one hundred thirty-four thousand two hundred twelve dollars or thirteen point four percent of the total amount transferred to the fund shall be appropriated to the division of mental health in the department of human services for implementation of article 22 of title 26, C.R.S., and the lesser of thirty-eight thousand five hundred three dollars or three point nine percent of the total amount transferred to the fund shall be appropriated to the division of criminal justice in the department of public safety for implementation of article 22 of title 26, C.R.S.
- (b) For the 2008-09 fiscal year, the 2009-10 fiscal year, and the 2010-11 fiscal year, of the moneys transferred pursuant to sections 24-22-115 (1) (b) and 24-75-1104.5 (1.5) (a) (IX) and (1.5) (b), C.R.S., the lesser of one hundred eighty-five thousand seventeen dollars or eight point eight percent of the total amount transferred to the fund shall be annually appropriated to the division of mental health in the department of human services for implementation of article 22 of title 26, C.R.S., and the lesser of the total amount transferred to the fund shall be appropriated to the division of criminal justice in the department of public safety for implementation of article 22 of title 26, C.R.S.
- **SECTION 3. Appropriation.** (1) In addition to any other appropriation, there is hereby appropriated, out of any moneys in the short-term innovative health program grant fund created in section 25-36-101 (2), Colorado Revised Statutes, enacted by Senate Bill 07-097 at the first regular session of the sixty-sixth general assembly, not otherwise appropriated, to the department of human services, mental health and alcohol and drug abuse services, administration, for the fiscal year beginning July 1, 2007, the sum of twenty-nine thousand five hundred ninety-seven dollars (\$29,597) and 0.5 FTE, or so much thereof as may be necessary, for implementation of this act.
- (2) In addition to any other appropriation, there is hereby appropriated, to the department of human services, mental health and alcohol and drug abuse services, mental health community programs, for the fiscal year beginning July 1, 2007, the sum of one hundred thirty thousand seven hundred sixty-nine dollars (\$130,769), or so much thereof as may be necessary, for implementation of this act. Of said sum, one hundred four thousand six hundred fifteen dollars (\$104,615) shall be out of any moneys in the short-term innovative health program grant fund created in section 25-36-101 (2), Colorado Revised Statutes, enacted by Senate Bill 07-097 at the first regular session of the sixty-sixth general assembly, not otherwise appropriated, and twenty-six thousand one hundred fifty-four dollars (\$26,154) shall be cash funds exempt from local funds.
- (3) In addition to any other appropriation, there is hereby appropriated, out of any moneys in the short-term innovative health program grant fund created in section 25-36-101 (2), Colorado Revised Statutes, enacted by Senate Bill 07-097 at the first regular session of the sixty-sixth general assembly, not otherwise appropriated, to

the department of public safety, division of criminal justice, for the fiscal year beginning July 1, 2007, the sum of thirty-eight thousand five hundred three dollars (\$38,503), or so much thereof as may be necessary, for implementation of this act.

**SECTION 4.** Section 14 (5) (c) of Senate Bill 07-097, enacted at the First Regular Session of the Sixty-sixth General Assembly, is amended to read:

Section 14. **Appropriation.** (5) (c) In addition to any other appropriation, there is hereby appropriated, out of any moneys in the short-term innovative health program grant fund created in section 25-36-101 (2), Colorado Revised Statutes, not otherwise appropriated, to the department of public health and environment, for the fiscal year beginning July 1, 2007, the sum of one million four hundred thousand dollars (\$1,400,000), ONE MILLION TWO HUNDRED TWENTY-SEVEN THOUSAND TWO HUNDRED EIGHTY-FIVE DOLLARS (\$1,227,285), cash funds exempt, and 1.0 FTE, or so much thereof as may be necessary, for the implementation of this act.

**SECTION 5. Safety clause.** The general assembly hereby finds, determines, and declares that this act is necessary for the immediate preservation of the public peace, health, and safety.

Approved: May 30, 2007